Michigan DNR Forest Certification Internal Audit Report

FMU: Gaylord

Internal Audit Dates: June 17-19, 2008 Internal Audit Summary Date: June 19, 2008

Lead Auditor: Mike Donovan

Internal Auditors: Bob Burnham, Kim Herman, Steve Milford

Comments:

The internal audit of the Gaylord FMU was held June 17-19, 2008. The scope of the audit was State Forest Land (SFL) within the Gaylord FMU. The audit criteria were the May 6, 2008 version of the Work Instructions (WIs) and all supporting DNR policy, procedures, rules, management guides, guidance documents, plans, and handbooks that were relevant to the management of SFL. On Tuesday, June 17, a detailed list of audit sites were selected and two audit routes established based on a search of records and interviews with staff. Wednesday morning a brief opening meeting was held via teleconference with the participants at the Gaylord and Indian River Field Offices. The audit team split into two groups and visited areas managed by the staff at the Indian River Field Office in the northern portion of the Unit; and areas managed by the staff at the Gaylord Field Office in the southern portion of the Unit. Thursday morning was spent reviewing the audit findings, conducting follow-up interviews, or further reviewing documents as needed. A closing meeting was held on Thursday at 1:00 pm. The audit team gathered evidence to determine work instruction conformance through interviews, document review, and field observations.

The internal audit team appreciated the cooperation, involvement, and openness of the Gaylord Unit staff. The audit team was impressed with the tremendous amount of positive cooperative resource management with constituent groups that occurs on the Gaylord Unit. It was recognized by the audit team that the number of sales currently open and active on the Unit is a challenge to manage. Team members also noted Eco-regional planning efforts have done a good job engaging field staff.

Definitions:

<u>Major Non-conformances</u>: One or more of the Michigan Department of Natural Resource (MDNR) Sustainable Forest Certification Work Instruction requirements has not been addressed or has not been implemented to the extent that a systematic failure of the MDNR to meet a Sustainable Forest Certification (Sustainable Forestry Initiative or Forest Stewardship Council) principle, objective, performance measure or indicator occurs. (Adapted from the Sustainable Forestry Initiative Standard 2005-2009 Edition definitions.)

<u>Minor Non-conformances</u>: An isolated lapse in MDNR Sustainable Forest Certification Work Instruction implementation which does not indicate a systematic failure to consistently meet a Sustainable Forest Certification (SFI or FSC) principle, objective, performance measure or indicator. (Adapted from the Sustainable Forestry Initiative Standard 2005-2009 Edition definitions.)

<u>Opportunities for improvement</u>: Opportunities for improvement are findings that do not indicate a current deficiency, but serve to alert the FMU to areas that could be strengthened or which could merit future attention.

The DNR's internal audit review process (WI 1.2) requires a record, evaluation, and report of non-conformances with forest certification standards and related WI at all levels of the Department. As part of that process, we documented the Unit's conformity with policy, procedures, management review decisions, and WIs. Our audit resulted in 1 major non-conformance, 10 minor non-conformances, and 7 opportunities for improvement. Non-conformances are documented on the Non-conformance Report forms (NCR Form 4502) below. Opportunities for improvement include:

Results of our internal audit found the following list of Opportunities for improvement. Below each bulleted opportunity for improvement is a response from the unit on the current status.

• WI 1.1 The Michigan State Forest Management Plan (MSFMP) was approved on April 10, 2008, nine weeks prior to the audit. Staff need to be familiar with the MSFMP and need to understand how key components of the plan may impact FMU operations.

UM Comment: Staff has been directed to the DNR website location of the State Forest Management Plan. Our pre-audit meeting reviewed the glossary and highlights of the plan. A paper copy is at the Gaylord FO, an electronic copy of the plan is also stored on the unit share drive "G". A CD version is also available in the unit manager's office.

• WI 1.4 Staff needs to improve their understanding of the ecological basis of retention and how it relates to implementation of retention in selection harvest systems.

UM Comment: Staff have been directed to review the retention guidelines to better understand how to implement in selection harvest systems.

• WI 1.6 Better participation in the pre-inventory meeting would make sure that recreational issues or fisheries are considered up-front before field inventory occurs.

UM Comment: Recreation and fisheries staff were invited to the Unit's "Inventory Preview" or to forward concerns for the current inventory/entry year's compartments. Unit staff have a good working relationship with other divisions and if issues arose during field examination they would contact the appropriate person. Otherwise, unit staff is aware of the general concerns of the biologists and specialists and the guidelines they utilize.

• WI 2.3 Unit staff could use further training on identifying and monitoring invasive plant species.

UM Comment: Land management staff have attended MNFI's plant identification training when available. Staff also stays current with the forest health updates and contacts the forest health specialist when needed.

• WI 6.2 The auditors felt the extensive recreation programs in this Unit (and likely in other Units) requires better integration of recreation planning with other planning efforts, especially the Regional State Forest Management Plans.

UM comment: Unit will attempt a better integration of recreation planning by informing all unit staff of the various impacts each of the FMFM programs may have on each other either by email or staff meetings. The Regional State Forest Management Plan should assist the unit overall by offering program objectives and how the region will achieve them.

• WI 6.3 Staff need to be familiar with the SFI Inconsistent Practices Hotline (800-474-1718) and know that the FMFM Forest Certification Specialist is the DNR's SFI State Implementation Committee representative.

UM Comment: Land management personnel all have the SFI Inconsistent Practices Hotline phone number. posted on their office bulletin boards. The posting also indicates the name of the current SFI State Implementation Committee Representative.

• WI 7.2 Insurance documents associated with some use and event permits should be evaluated for conformance with the required wording in the indemnification clause.

UM Comment: Unit will ensure that the wording is as required.



Unit Name	Site location			Non Conformance Report Number (Unit Code - yyyy - #)			
Gaylord	Site Visit and Interviews			52-2008-01			
Lead Auditor	Team Member(s)						
Mike Donovan	Bob Burnham, Stev	e Milford, Kim	Herman				
Date (mm/dd/yyyy)	Work Instruction or Standard						
6/19/2008	1.1 Strategic Fra		tainable Man	nagemen	nt of St	ate Forest	
	,						
☐Major ⊠Minor	Other Documents (if applica	ble)	Responsible Mana District Ma	• •	FMFMD, U	Jnit Manager W	ildlife
Requirement of Audited Standard/ Wo	rk Instruction						
1. Supervisors are resp							
2. State will prepare a guidance.	nd maintain a Sta	te Forest Plan	. Staff wil	LI be ki	nowledge	eable of docum	ent and
guruance.							
Observed Nonconformity On multiple occasions s	omo otoff ombibit	ad noon Irnorilo	dan of mont	ina+***	ationa s	and the Ctate	Forest
Plan.	ome stall exhibite	ea boor knowie	age of work	Instiu	CCIONS a	and the state	rolest
For example: the Unit m	anager's understa	nding of SCA/H	CVA/ERA; som	ne staf:	f not aw	ware of opport	unity to
code alternative specie		y; timber sale	administrat	cion wit	th timbe	er sale PPE	
requirements; and SFI c	ontacts.						
Root Cause Analysis (Describe the cau							
High demands on the Uni		o this being a	relatively	new pro	ogram ma	ake this progr	am a
little unfamiliar to mo	st employees.						
			n				
Corrective Action - Proposed correctiv	_	-					
Unit Manager must take the UM to become extrem							I require. The unit
should conduct an in de							ine unite
certification program c	=	_					
Proposed Completion Date (mm/dd/yy	yy)						
Continuous							
Joyce Angel-Ling		9-23-08 I	ayle Garlo	ck			10/7/08
FMFM Unit Manager			MFM District Supe	ervisor	Signature		Date
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CORRECTIVE ACTION PLA	N ACCEPTED	Forest Certification	on Specialist A	cknowled	dgement:	Date 10/13/08	}
	COLL ILD	Dennis Nezio					

Actual Completion Date (mm/c	ld/yyyy)			Date	
	FMFM I	District Supervisor	<u>. </u>		
FMFM Unit Manager	Signature	Date	FMFM District Supervisor	Signature	Date
Follow Up Comments	Signature	Dute	THI HI District Supervisor	Signature	Bute



INTERNAL AUDIT NON CONFORMANCE REPORT

Unit Name Gaylord	Site location Site Visit and Interviews Non Conformance Re 52-2008-02	Non Conformance Report Number (Unit Code - yyyy - #) 52-2008-02		
Lead Auditor	Team Member(s)			
Mike Donovan	ke Donovan Bob Burnham, Steve Milford, Kim Herman			
Date (mm/dd/yyyy) 6/19/2008 Work Instruction or Standard and Clause Number 1.2 Management Review Process for				
☐Major ☑Minor	Other Documents (if applicable) Responsible Manager(s) Field Coordinators for I	FMFMD, Wildlife		

Requirement of Audited Standard/ Work Instruction

1. Field Coordinators - Oversee internal audit process....implement changes and improvements in field operations.

Observed Nonconformity

Staff do not seem to be getting clear direction from management on management review decisions. For example, some staff were not aware of the process for requesting T&E species survey and SHPO surveys during multiple interviews.

Also, status of Wildlife Lands certification is unclear. The Wildlife Biologist is doing good work treating invasive species on Beaver Island, but is not using work instructions as guidance (no FTP, or Pesticide Plans) on procedures. As far a the audit team is concerned, Beaver Island DNR lands are certified.

Root Cause Analysis (Describe the cause of the problem.)

We talked about the SHPO process during the FCT conference call on August 29, 2008. This information is currently in the process of being completed and then sent out to the field in time for the external audit in October. This was actually a CAR from 2007. Part of the problem has been different procedures for Wildlife lands vs. state forest lands due to federal aid requirements. Once this material has been finished and distributed it will also be a primary discussion piece at the annual management review.

In regards to the certification of wildlife lands—Cara Boucher and Penney Melchoir are working on developing a charge document for an internal workgroup to work on this issue. Part of this process will include identification of lands and clear definition and/or description of these lands and their geographic boundaries. Main issue is confusion between Wildlife Division and FMFM regarding what is in scope and what is not——FMFM assumed that Wildlife Lands which fell within state forest boundaries were considered in—scope while Wildlife Division staff were instructed that they were not considered to be in—scope. Beaver Island has additional complications in that several years ago the two division chiefs provided staff with a very specific memo in which administration was moved to FMFM. Since this is actually one of the legislatively dedicated research areas and a Pittman—Robertson property and administration should not have been transferred, the administration was "informally" switched back to Wildlife Division. However, clarification (preferably written) still needs to be provided to field staff.

Corrective Action - Proposed corrective Action - Proposed corrective Field coordinators with						+o oll o+off	Wo will
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result of the review							.010110 00 0
SHPO procedure will be	e finis	shed and dist	ributed to s	taff (and also ident:	ified i	n a quarterly	update
newsletter by Dennis					additi	on, this will	be a major
discussion topic and	this ye	ear's annual r	management r	review.			
Wildlife lands (in sc							
specific charge and a				hese questions. This	s shoul	d also be a to	pic of
discussion at this ye. Proposed Completion Date (mm/dd		anagement revi	Lew.				
2-1-2009	(уууу)						
2-1-2009							
Joyce Angel-Ling			9-8-2008				
				Dayle Garlock			10/7/08
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FMFM Unit Manager	Signat	ure	Date	FMFM District Supervisor	Signature	2	Date
Follow Up Comments							



Unit Name		Site location			Non Confo	rmance Repo	ort Number (Unit Code - yyyy - #)	
Gaylord	Gaylord Interview of Planni			Staff 52-3		52-2008-03		
		Gaylord OC	S 6/17/08		02 2000			
Lead Auditor		Team Member(s)						
Mike Donova	an	Bob Burnham, Stev	e Milford, Kin	n Herman				
Date (mm/dd/yyy	y)	Work Instruction or Standard	d and Clause Number					
6/19/2008		1.3 Regional Stat	e Forest Manaq	gement Plan	Develop	oment		
	_	Other Documents (if applica	ble)	Responsible Man	ager(s)			
⊠Major	Minor			NLP Regiona	al Eco '	Team Cha	ir	
Requirement of A	udited Standard/ Wo	rk Instruction						
The Regiona	al State Fore	st Management Plar	ns will be com	pleted in 2	008 fol	lowing a	approval of the State	
Forest Mana	agement Plan.							
Observed Newson	· C:							
Observed Noncor	•	d the NIP Pogions	Stato Forcet	Managomont	Dlant	ill not	be completed by the	
		ember 31, 2008.	i state rolest	Mariagement	rian w	III HOU	be completed by the	
current dea	adille of bec	ember 31, 2000.						
Root Cause Analy	ysis (Describe the cau	ise of the problem)						
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							into the development	
							The SWC decided it wa	
							ning process. In doin	
		revised timeline f						_
January, 20			-			-		
		ve action - To be completed by	v the Unit and relevant	Divisions.				
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Proposed Comple	tion Date (mm/dd/yy	yy)						
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Joyce Ang	gel-Ling		9-17-2008				40.47.404	
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FMFM Unit Ma	nager	Signature	Date I	FMFM District Sup	pervisor	Signature	Date	—
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			Dennis Nezio	cn			Date 10/13/08	

Actual Completion Date (mm/d		District Supervisor		Date	
	FIMENT	District Supervisor			
FMFM Unit Manager	Signature	Date	FMFM District Supervisor	Signature	Date
Follow Up Comments					



INTERNAL AUDIT NON CONFORMANCE REPORT								
Unit Name Gaylord	Site location Forester Interview 6/18/08	Non Conformance Report Number (Unit Code - yyyy - #) 52-2008-04						
Lead Auditor Mike Donovan	Team Member(s) Bob Burnham, Steve Milford, Kim Herm	an						
Date (mm/dd/yyyy) 6/19/2008	Work Instruction or Standard and Clause Number 1.4 Biodiversity Management on State Forest Lands							
MajorMinor	Other Documents (if applicable) r Management Review Report, 1- 17-08 Responsible Manager(s) Forest Resource Management Section Supervisor							
will be followed Management Review Repor 3) Ecological Refer Each identified review process. the compartment post inventory r	ring Protocol for Ecological Referenc." ct, 1-17-08: ence Area (ERA) Planning Process: ERA will have a draft management plan Review and Approval Procedure: ERA p review process. Draft ERA plans shou eview and 30 days prior to the FMU op advertised" on the DNR compartment re	developed as part of the compartment lanning process will be coordinated with ld be available 14 days prior to the FMU en house. Draft ERA plans will be included view webpage (if not, another distribution						

Observed Nonconformity

The Gaylord North Open House is scheduled for July 9, 2008. Compartment 221, Bois Blanc Island, Cobble Beach Ecological Reference Area/Snake Island Natural Area Management/Monitoring Plan has not been written and posted.

Root Cause Analysis (Describe the cause of the problem.)

The Forest Mineral and Fire Management Division District Supervisor and Northern Lower Michigan Field Coordinator halted all progress on Ecological Reference Area Management Plans to resolve their questions. This delayed development beyond the posting deadline of the ERA plan in Compartment 221.

Corrective Action - Proposed corrective action - To be completed by the Unit and relevant Divisions.

A draft plan is developed. Posting is pending a review by all divisions. It was decided at the review that the draft plan will have to be circulated to all divisions for edits and comments and then approved at next year's review. The remainder of ERA plans for the Unit should follow this protocol as well.

Proposed Completion Date (mm/dd/yyyy)	
07-31-2009	

Joyce Angel-Ling		9-8-2008	Dayle Garlock		10/7/08
FMFM Unit Manager	Signature	Date	FMFM District Supervisor	Signature	Date
CORRECTIVE ACTION PLA	AN ACCEPTED	Forest Certific	cation Specialist Acknowle	-	Date 10/13/08
Actual Completion Date (mm/dd/yyy		strict Supervisor			Date
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FMFM Unit Manager	Signature	Date	FMFM District Supervisor	Signature	Date
Follow Up Comments					



INTERNAL AUDIT NON CONFORMANCE REPORT

Unit Name Gaylord	Site location Multiple	Non Conformance Report Number (Unit Code - yyyy - #) 52-2008-05				
Lead Auditor	Team Member(s)					
Mike Donovan	Donovan Bob Burnham, Steve Milford, Kim Herman					
Date (mm/dd/yyyy)	Work Instruction or Standard and Clause Number	ruction or Standard and Clause Number				
6/19/2008	3.1 Forest Operations					
	Other Documents (if applicable)	Responsible Manager(s)				
☐Major		FMFM Unit Manager				

Requirement of Audited Standard/ Work Instruction

Operations review: FMFM, Fisheries, and Wildlife Divisions will review and approve all intrusive operations performed or permitted by any DNR division on State Forest lands at appropriate level(s), and these approvals will be documented.

A spill kit, or access to sufficient absorbent material to clean up spills, is required at sites with State-owned vehicles having hydraulic equipment or auxiliary fuel tanks.

For forest operations that are not reviewed by the Natural Heritage Unit or MNFI, the operating division will have the lead responsibility including coordination with the DNR endangered species coordinator for the protection of rare, threatened, and endangered species and special ecological sites, and will document the potential impacts as part of the operations approval process.

For forest operations that are not reviewed by the State Historic Preservation Office of the Department of History, Arts, and Libraries, the operating division will take the lead in ensuring the protection of these as part of the operations approval process.

BMP Non-conformances that are identified per work instruction 3.2 must be assessed by the management review process.

Observed Nonconformity

Several Use/Event permits had varying levels of approvals acquired. Road Construction/Improvement permit FMFM52-2008-01 required approval through Field Coordinator but only had approval by Unit Manager.

Lack of spill kits on Department owned vehicles. Indian River fire officer pickup has an auxiliary fuel tank but no spill kit.

Selected Use/Event permits had no documentation of MNFI or SHPO reviews.

There is a lack of a system in place to prioritize and address Resource Damage Reports. Unit is not aggressively seeking funding to repair damage.

Root Cause Analysis (Describe the cause of the problem.)

Permit # 52-2008-01 was not circulated outside of the unit due to the interpretation of "intrusive activity" per the WI 3.1, first paragraph on page 46: "maintenance of roads within the cleared right-of-way is not considered intrusive...." The permit was for maintenance on the ROW.

The majority of events and use permits take place on existing, developed facilities so reviews for SHPO and MNFI would be redundant.

The ability to track and prioritize RDR's has been difficult with 4 field stations and lack of a

central storage space or segoing improvements. Unit pup monies that can be used	refers to com	plete funded				
Corrective Action - Proposed corrective action	on - To be completed	d by the Unit and rele	vant Divisions.			
Spill kit will be placed in spill kits are in place.	ı the fire of	ficer pickup	and all unit vehicle	es will	be checked to	ensure
If use/event permits are to will be requested before is						
Unit's ORV summer worker has source for repair. ORV fund permits with 2 of the non-othose are completed, Unit	ded repair re orv, top pend	quests have b ing projects	peen submitted. Staff and will begin work	f has be once th	en waiting for ose are receiv	DEQ
Proposed Completion Date (mm/dd/yyyy)			_	_		
12-31-2008						
Joyce Angel-Ling		9-17-08	Dayle Garlock			10/7/08
FMFM Unit Manager Sign	ature	Date	FMFM District Supervisor	Signature	;	Date
CORRECTIVE ACTION PLAN A	CCEPTED	Forest Certific	cation Specialist Acknowle	dgement:	Date 10/13/08	3
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- 1 1 1 5	ature	Date	FMFM District Supervisor	Signature)	Date
Follow Up Comments						



Unit Name Gaylord	Site location Multiple				ort Number (Unit Code - yyyy - #)	
Gaylord	Mulcipie			2-2008-06		
Lead Auditor	Team Member(s)					
Mike Donovan	Bob Burnham, Steve Milford, Kim Herman					
Date (mm/dd/yyyy)	Work Instruction or Standar					
6/19/2008	3.2 Best Manageme	ent Practices N	Non-Conformar	nce Reporting		
	Other Documents (if applica	able)	Responsible Manag	ger(s)		
☐Major ⊠Minor		,	FMFMD Unit			
Requirement of Audited Standard/ Wo	rk Instruction					
DNR employees are requi						
BMP problems in State F						
issues. Employees shoul	d endeavor to mon.	rcor broblem-b	TONE areas O	n a systematio	Dasis.	
Observed Nonconformity Staff is not reporting	all DDD/s ovampl	os includo Tri	o Hardwood's	cultrarte and	now road around horm	
stair is not reporting	all KDK 5, example	es include ili	o narawood s	curverts and	new road around berm.	
Root Cause Analysis (Describe the cau	ise of the problem.)					
Discussion at this site						
been addressed previous					and loggers had ural course, culvert was	
no longer needed.	entarging the be.	III and lecting	the water i	un in its nati	ital course, curvert was	
3						
Corrective Action - Proposed corrective						
The new ORV ruts beside make note of new RDR's				the logger. S	Staff is instructed to	
make note of new KDK 5	and enter into the	e database asa	۲.			
Proposed Completion Date (mm/dd/yy	yy)					
7-1-2008						
Joyce Angel-Ling		9-18-2008				
		I	Dayle Garlo	ck	10/7/08	
FMFM Unit Manager	Signature	Date I	FMFM District Supe	rvisor Signature	Date	
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CORRECTIVE ACTION PLA	N ACCEPTED	Forest Certification	on Specialist Ac	knowledgement:		
		Dennis Nezio	ch		Date 10/13/08	

Actual Completion Date (mm/d		District Supervisor		Date	
	FIMENT	District Supervisor			
FMFM Unit Manager	Signature	Date	FMFM District Supervisor	Signature	Date
Follow Up Comments					



INTERNAL AUDIT NON CONFORMANCE REPORT

Unit Name Gaylord	Danie Godine odka an Dlask Discou	Non Conformance Report Number (Unit Code - yyyy - #) 52-2008-07		
Lead Auditor	Team Member(s)			
Mike Donovan Bob Burnham, Steve Milford, Kim Herman				
Date (mm/dd/yyyy) Work Instruction or Standard and Clause Number 3.3 Best Management Practices-Road Closures				
☐Major ⊠Minor	Other Documents (if applicable) Responsible Mana FMFMD Unit			

Requirement of Audited Standard/ Work Instruction

An emergency road closure may be invoked when there is a public safety and/or a significant environmental concern. A significant environmental concern includes, but is not limited to: deep rutting or the potential for deep rutting, sediment flow into a stream, flooding, failure of a bridge, culvert failure that results in significant stream sedimentation, threats to threatened or endangered species, and threats to special cultural or historic sites.

The Director of the Department of Natural Resources will issue a standing Director's Land Use Order for Emergency Road Closure that can be implemented as needed and per the following procedure:

- 1) A DNR employee who identifies an existing road or trail meeting at least one of the above criteria for emergency road closure should immediately inform their supervisor and inform the FMFM Unit Manager.

 2) The FMFM Unit Manager will evaluate the reported road condition, and if there is a public safety or significant environmental concern the problem will either be immediately mitigated or the road will be closed. Posting is required, and in addition closure may be achieved by placing barricades, berms, gating, signing, etc.
- 3) The FMFM Unit Manager will immediately contact their District Supervisor who will contact the respective Ecoteam Chairperson and report the situation. The FMFM Unit Manager will complete the Road Assessment Checklist and Forest Road Treatment Proposal and follow through with approvals.
- 4) The Ecoteam will meet as soon as possible regarding the emergency road closure, and will determine whether to continue with a temporary emergency closure, or to proceed with permanent road closure. The FMFM Unit Manager will receive written notification of the Ecoteam's decision through the District Forest Supervisor.
- 5) The road shall remain closed until the emergency situation is corrected, or closure is confirmed through the non emergency road closure process.
- 6) If it is determined that the emergency road closure is not appropriate, the FMFM Unit Manager will lift the emergency closure and identify an alternative method to address the problem.

Observed Nonconformity

Emergency road closure was not done immediately when road washout at Rope Swing site was identified. This was a significant safety hazard for vehicles driving on this road.

Root Cause Analysis (Describe the cause of the problem.)

Emergency road closure was not the best option to address this site, instead Unit diverted vehicular traffic away from site. Several projects have been initiated to repair the area, including removing the rope swing, rerouting traffic away from the area, berming the illegal trails, installing vehicle barriers, and planting trees to block access. All attempts have been compromised to some degree.

Corrective Action - Proposed corrective	ctive action	n - To be compl	eted by the Unit and rele	vant Divisions.			
Unit has partnered wi							
Their engineers visit						nd implementa	ıtion
timeline. Vehicle ba	rrier v	was still	in place the la	ast time site was vis	sited.		
Proposed Completion Date (mm/dd	/yyyy)						
10-31-2008							
			0 10 0000				
Joyce Angel-Ling			9-18-2008	Dayle Garlock			10/7/08
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FMFM Unit Manager	Signat	ture	Date	FMFM District Supervisor	Signature) 	Date
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FMFM Unit Manager	Signat	ture	Date	FMFM District Supervisor	Signature		Date
Follow Up Comments							



INTERNAL AUDIT NON CONFORMANCE REPORT

Unit Name	Non Conformance Report Number (Unit Code - yyyy - #)				
Gaylord	Mason Building, Lansing	52-2008-08			
Lead Auditor	Team Member(s)				
Mike Donovan Bob Burnham, Steve Milford, Kim Herman					
Date (mm/dd/yyyy) Work Instruction or Standard and Clause Number 5.1 Coordinated Natural Resource Management Research					
∏Major ⊠Minor	Other Documents (if applicable) Responsible Manager(s) FMFM Forest Health, Inventory, and Monitor Unit Manager with assistance from the Rese Coordinators for FSD, PRD, and WLD				

Requirement of Audited Standard/ Work Instruction

"The research coordinators from each Division or Bureau must compile a summary of research activities and expenditures"

"The summary will describe development and implementation of research projects and incorporation of findings into DNR activities and programs."

Observed Nonconformity

Each division did not compile a summary of research activities and expenditures.

The summary had no description of development and implementation of research projects, nor was there a description of incorporation of findings into DNR activities and programs.

Root Cause Analysis (Describe the cause of the problem.)

Work Instruction 5.1 goes beyond the SFI Objective 9 and requires a comprehensive report that results in spending additional preparation time, without additional resources identified to gather the information and prepare the report. SFI only requires a list of the projects and costs, and one can argue that Indicators for Performance Measures 9.1 and 9.2 require less.

Annual and final reports, plus additional deliverables (e.g., workshops, manuscripts, theses) are generally required for any contractual work conducted by FMFM, and WLD. To provide details currently called for in Work Instruction 5.1 requires additional work and results in little added benefit. Research results and products are usually published, made available on-line, and/or presented to appropriate groups within the agency. The result is that appropriate individuals within the DNR are made aware of the results of the research when they are available. Some researchers are quite diligent about sharing their ongoing findings, even preliminary results, with field foresters and wildlife biologists and much of this reporting is required under contracts. However, to expect DNR personnel involved with audits know about all of the research being done by the Department is not realistic, nor is it necessary for them to do their work appropriately.

Corrective Action - Proposed corrective action - To be completed by the Unit and relevant Divisions.

The process may be improved by having a standard and simplified reporting process detailed in the Work Instruction. Research reports are already formulated by various Divisions, so it seems reasonable to use those as evidence in support of SFI Performance Measures 9.1 and 9.2 rather than develop a new report.

It is important to define "research" more carefully. There are discrepancies between the Work Instruction and Objective 9 in regards to what constitutes research and what should be reported. A clear distinction needs to be made between research with direct DNR involvement and funding, and indirect DNR involvement (e.g., providing use permits for the site for the research, or only minor technical support).

A requirement that all research be reported to the research coordinator for each division/agency could make accumulation of the information, particularly if research that does not involve division/agency funding is to be reported, much more efficient and easily checked.

Work Instruction 5.1 should be carefully reviewed and modified to better reflect Objective 9 of the SFI Standards. It seems reasonable that a list of projects and financial expenditures would meet the spirit and letter of Objective 9.

Proposed Completion Date (mm/dd/)	уууу)						
9-30-2008							
Joyce Angel-Ling			9-8-2008	Dayle Garlock			10/7/08
FMFM Unit Manager	Signatu	ire	Date	FMFM District Supervisor	Signature	;	Date
CORRECTIVE ACTION PL	AN AC	CEPTED	Forest Certific	eation Specialist Acknowled	lgement:	Date 10/13/08	1
Actual Completion Date (mm/dd/yyy	уу)		•				
						Date	
		FMFM District	Supervisor				
FMFM Unit Manager	Signatu	ıre	Date	FMFM District Supervisor	Signature		Date
Follow Up Comments				•			



INTERNAL AUDIT

NON CONFORMANCE REPORT

Unit Name Gaylord	Site location Various	Non Conformance Report Number (Unit Code - yyyy - #) 52-2008-09			
Lead Auditor Mike Donavan	Team Member(s) Bob Burnham, Steve Milf	Ford, Kim Herman			
Date (mm/dd/yyyy) 6/19/2008	Work Instruction or Standard and Clar 7.1 Timber Sale Prepa	ause Number aration and Administration Procedures			
☐Major ⊠Minor	Other Documents (if applicable)	Responsible Manager(s) FMFM Unit Manager			

Requirement of Audited Standard/ Work Instruction

7.1 Timber Sale Preparation and Administration Procedures:

"At the pre-sale meeting record the following in the Remarks section of the initial Timber Sale Contract Field Inspection Report (R-4050): i) Harvesting crew name, ii) Name of SFE trained foreman, iii) Sustainable Forest Education (SFE) training completion dates for SFE trained foreman (1) date of completion of core training."

"A record of all timber sale inspections, site visits, and other related observations and notes will be kept on a Timber Sale Contract Field Inspection Report, R-4050. At a minimum, complete a form R-4050 (including checklist items) for each payment unit, or alternately, at each inspection (if multiple payment units were completed between inspections).

"Soil Protection. Check to be sure that the operations affecting soil erosion, compaction, and rutting are in compliance with the contract specifications.

Observed Nonconformity

In numerous cases, form R-4050 is not being filled out at completion of each payment unit, or alternately, at each inspection for all sales investigated. No documentation of presale conference for most sales inspected. No documentation of SFE trained foreman name and confirmation of core training completion for many sales inspected. Commonly the checklist portion of the form was not completed for each inspection. Issues related to specific sales are listed below:

- Trio Hardwoods: Operations occurred during timeframe of slippery bark spec 5.2.12.
- Barney Hardwood, Hopper Hardwood & Trophy IV Hardwood: There was a lack of documented approval for operating within slippery bark season.
- Landslide Hardwood: The sale had documented excessive damage yet the producer was allowed to continue operations through slippery bark season.
- Hopper Hardwood, Michigan State Rd Aspen, Landslide Hardwood, Wingman Hardwood: All of these sales
 had PPE violations by the contractor. In addition, there was a lack of follow up action and
 documentation.
- Trophy IV Hardwoods, May Hardwoods and Hopper Hardwoods: All three sales had rutting which exceeded the 6" maximum contract specification.
- May Hardwoods: Contract states equipment cannot run down the ORV trail, yet it was being used for skidding.

Generally, staff are doing a good job of documenting their site visits, but often are not using form R-4050 as required by the work instruction, Not using Form R-4050 on every field inspection made it unclear if all elements of the timber sale contract were being evaluated on a consistent basis.

Root Cause Analysis (Describe the cause of the problem.)

A final inspection report using Form R4050 is being completed when the timber sale is closed and the Timber Sale Completion Report is filed. However, documentation of regular inspections during the course of the sale have not been consistent, some using a locally designed form, and not form R4050 to record observations.

Corrective Action - Proposed corre	ctive actio	on - To be complet	ed by the Unit and rele	evant Divisions.			
				4050 form for each page			
presale conference. T			tions occur fr	requently enough that	multip	le payment un	its are not
completed between ins	pection	n visits.					
Proposed Completion Date (mm/dd	/yyyy)						
8-1-2008							
T 7 1 T			0 17 0000				
Joyce Angel-Ling			9-17-2008	Dayle Garlock			10/7/08
	_			_			
FMFM Unit Manager	Signat	ture	Date	FMFM District Supervisor	Signature)	Date
			E . C .: "				
CORRECTIVE ACTION PI	LAN AC	CEPTED		cation Specialist Acknowled	dgement:		
		1	Dennis Ne	zich		Date 10/13/0	8
Actual Completion Date (mm/dd/yy	ууу)					D 4	
						Date	
		FMFM Distr	ict Supervisor				
FMFM Unit Manager	Signat	ture	Date	FMFM District Supervisor	Signature	,	Date
Follow Up Comments							



Team Member(s) Bob Burnham, Steve Milford, Kim Herman	
Date (mm/dd/yyyy) 6/17/2008 Work Instruction or Standard and Clause Number 7.2 Legal Compliance and Administration Other Documents (if applicable)	
Other Documents (if applicable) FMFM Policy Procedure 251 Sales & Removal of Timber; 121 Requirement of Audited Standard/ Work Instruction "MDNR will comply with all applicable Federal, State, and local laws and regulations" DNR policy requires signed contracts before the initiation of work. DNR policy requires all safety hazards be investigated promptly and abated. Observed Nonconformity Lost Kite Aspen timber sale was started without a signed contract. The Rope Swing over the Black River has been known for many years without resolution as it pertains a public safety risk. Root Cause Analysis (Describe the cause of the problem.) Contract was issued on 6-4-08, signed by Heym on 6-12 and received back to the unit on 6-19. Rope swing has been removed several times only to be replaced thereby creating a worse environment expenses.	
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	ach
Corrective Action - Proposed corrective action - To be completed by the Unit and relevant Divisions.	
Unit will ensure that contracts are signed before sales begin. See NCR #52-2008-07, site will become inaccessible.	
Proposed Completion Date (mm/dd/yyyy) 8-1-2008	
Joyce Angel-Ling 9-18-2008 Dayle Garlock 10/7/0	8
FMFM Unit Manager Signature Date FMFM District Supervisor Signature Date	
CORRECTIVE ACTION PLAN ACCEPTED Forest Certification Specialist Acknowledgement: Dennis Nezich Date 10/13/08	

Actual Completion Date (mm/c	ld/yyyy)			Date	
	FMFM I	District Supervisor	<u>. </u>		
FMFM Unit Manager	Signature	Date	FMFM District Supervisor	Signature	Date
Follow Up Comments	S.g.muir	Duit	Tivi ii Bibaret baper iibor	Signature	Build



Unit Name Gaylord	Site location Gaylord Fi	eld Office 6/1	0 / 0 0	Conformance Report Number 2008–11	(Unit Code - yyyy - #)
Lead Auditor Mike Donovan	Team Member(s) Bob Burnham, Stev	e Milford, Kim	Herman		
Date (mm/dd/yyyy) 6/17/2008	Work Instruction or Standar 8.1 Michigan Der Management		ural Resources	Staff Training fo	or State Forest
☐Major ⊠Minor	Other Documents (if applica	ible)	Responsible Manager(s Wildlife Mgt.	s) Unit Supervisor: '	Tim Reis
Requirement of Audited Standard/ Wo "Training Officer annual Training Officer "deter employees." "Training Officer shall "Supervisors send Train "Supervisors and employ any additional training	ally summarizes traines annual traines annually assessing Officer the agrees shall inform	ning plan for o gaps in trainin nnual list of t	ng" craining needs	"	
Observed Nonconformity Wildlife Division does Wildlife Division does employee.					
Training records for em	nployees (Keith Ki	ntigh)were not	up-to-date.		
Root Cause Analysis (Describe the ca In practice, the WLD me and division training p individual training nee notifying the Division to-date.	ets this certific priorities are est eds during the ann	ablished. Add: ual performance	tionally, super reviews. Emp	ervisors and emplo ployees are respon	yees discuss sible for
Corrective Action - Proposed corrective The Wildlife supervisor employee annual perform Training Officer of com	will discuss an mance reviews. Sta	annual training	g plan with eac		
Proposed Completion Date (mm/dd/yy April 1, 2009	ууу)				
Joyce Angel-Ling		9-8-2008	ayle Garlock		10/7/08
FMFM Unit Manager	Signature	Date F	MFM District Supervis	or Signature	Date
CORRECTIVE ACTION PLA	N ACCEPTED	Forest Certification	on Specialist Ackno h	=	0/13/08

Actual Completion Date (mm/c	ld/yyyy)			Date	
	FMFM I	District Supervisor	<u>. </u>		
FMFM Unit Manager	Signature	Date	FMFM District Supervisor	Signature	Date
Follow Up Comments	S.g.muir	Duit	Tivi ii Bibaret baper iibor	Signature	Build

Report and Review Procedure following the Internal Audit:

- 1. Nonconformance Reports (NCRs) that describe observed nonconformity with forest certification work instructions will be prepared by lead and staff auditors during internal audits.
- 2. Lead Auditor will prepare a Draft Internal Audit Report (DIAR) consisting of Audit Team Nonconformance Reports and a brief audit summary (cover memo). Complete at closing meeting.
- 3. Lead Auditor will send the DIAR to FMU Manager and send a copy to Forest Certification Specialist and District FMFM Supervisor within 1 week.
- 4. The FMU Manager will respond to the NCRs and assemble the root cause analysis and corrective actions for all NCRs in consultation with staff, or, dispute findings with an explanation. FMU Manager will send to the FMFM District Supervisor with copy to FC Specialist and Lead Auditor.
- 5. The FMFM District Supervisor will review, support, and date the NCRs. The FMFM District Supervisor will send the Internal Audit Report with approved NCRs to the Forest Certification Specialist within 4 weeks of the closing meeting. A copy of this report will also be sent to the Lead Auditor.
- 6. The Forest Certification Specialist will consult with Lead Auditor to confirm corrective actions satisfactorily address NCRs. The FC Specialist will review and sign the NCR corrective actions to acknowledge completion. Complete within 6 weeks of closing meeting date.
- 7. Forest Certification Specialist will forward Final Internal Audit Report to FCIT, FMFM Management Team, FMFM District Supervisors, all FMU Managers, and representatives from other Divisions, as identified by the FCIT Division representatives.
- 8. Corrective Actions will be cleared either through the Management Review Process or in the next internal audit.